# BEFORE THE ARIZONA CORPORATION C



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COMMISSIONERS KRISTIN K. MAYES - Chairman

GARY PIERCE PAUL NEWMAN

SANDRA D. KENNEDY

BOB STUMP

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6 IN THE MATTER OF THE APPLICATION OF CORONADO UTILITIES, INC. FOR A 7 DETERMINATION OF THE FAIR VALUE OF

ITS UTILITY PLANT AND PROPERTY AND

FOR INCREASES IN ITS WATER AND WASTEWATER RATES AND CHARGES FOR UTILITY SERVICE BASED THEREON.

DOCKET NO. SW-04305A-09-0291

# STAFF'S NOTICE OF FILING DIRECT TESTIMONY

The Utilities Division of the Arizona Corporation Commission ("Staff") hereby files the Direct Testimony of Staff Witnesses Gary T. McMurry and Katrin Stukov, in the above-referenced matter.

RESPECTFULLY SUBMITTED this 12th day of January 2010.

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20 Docket Control

Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007

of the foregoing filed this 12<sup>th</sup> day of January, 2010 with:

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Copies of the foregoing mailed this 12<sup>th</sup> day of January, 2010 to:

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Arizona Corporation Commission

DOCKETED

FEB 12 2010



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# BEFORE THE ARIZONA CORPORATION COMMISSION

KRISTIN K. MACORONADO		
Chairman		
GARY PIERCE		
Commissioner		
PAUL NEWMAN		
Commissioner		
SANDRA D. KENNEDY		
Commissioner		
BOB STUMP		
Commissioner		
DITTOE MATTER OF THE ARRIVATION OF	`	DOCKET NO. SW-04305A-09-0291
IN THE MATTER OF THE APPLICATION OF	)	DOCKET NO. 5 W -04303A-09-0291
CORONADO UTILITIES INC FOR AN	)	
INCREASE IN ITS WATER RATES	)	
FOR CUSTOMERS WITHIN PINAL	)	
COUNTY, ARIZONA	)	
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	/	

DIRECT

TESTIMONY

OF

GARY T. MCMURRY

PUBLIC UTILITIES ANALYST IV

UTILITIES DIVISION

ARIZONA CORPORATION COMMISSION

# TABLE OF CONTENTS

	<u>Page</u>
I.	INTRODUCTION 1
II.	BACKGROUND3
III.	CONSUMER SERVICE4
IV.	SUMMARY OF PROPOSED REVENUES 4
V.	SUMMARY OF STAFF'S RATE BASE AND OPERATING INCOME ADJUSTMENTS
VI.	RATE BASE6
Rate Rate	Value Rate Base       6         Base Summary       6         Base Adjustment No. 1 – Accumulated Deferred Income Taxes ("ADIT")       6         Base Adjustment No. 2 – Accumulated Depreciation       7
VII.	OPERATING INCOME
Орег Орег	ating Income Adjustment No. 1 – Normalize Bad Debt Expenses
VIII.	DELINQUENT PAYMENT DISCONNECTION TARIFF 14
IX.	LOW INCOME TARIFF
X.	RATE OF RETURN23
XI.	RATE DESIGN
	ent Rate Design
	pany's Proposed Waste Water Rate Design 24 's Recommended Wastewater Rate Design 25

# **SCHEDULES**

Revenue Requirement	GTM-1
Gross Revenue Conversion Factor	GTM-2
Rate Base - Original Cost	GTM-3
Summary of Original Cost Rate Base Adjustments	GTM-4
Rate Base Adjustment #1 – Accumulated Deferred Income Taxes	GTM-5
Rate Base Adjustment #2 – Accumulated Depreciation	GTM-6
Operating Income Statement - Test Year & Staff Recommended	GTM-7
Summary of Operating Income Adjustments - Test Year	GTM-8
Operating Income Adjustment #1 - Normalize Bad Debt Expense	GTM-9
Operating Income Adjustment #2 – Depreciation Expense	GTM-10
Operating Income Adjustment #3 – Property Taxes	GTM-11
Operating Income Adjustment #4 – Income Taxes	GTM-12
Rate Design	GTM-13
Typical Bill Analysis	GTM-14

# EXECUTIVE SUMMARY CORONADO UTILITIES, INC. DOCKET NO. SW-04305A-09-0291

Coronado Utilities Inc. ("Coronado" or "Company") is an Arizona for-profit Class B public service corporation providing wastewater service to approximately 1,300 customers in the unincorporated town of San Manuel, Arizona. On June 3, 2009, Coronado filed a general rate application. The application shows that Coronado posted a \$154,497 adjusted operating income for the test year that ended December 31, 2008. Coronado requests a \$156,498 revenue increase to provide a \$260,297 operating income for a 7.36 percent rate of return on a \$3,536,648 fair value rate base.

The testimony of Mr. Gary T. McMurry presents Staff's recommendation in the areas of rate base, operating income, revenue requirement and rate design. Staff recommends a \$118,985 (13.47 percent) revenue increase to provide a 7.36 percent rate of return on an original cost rate base of \$3,531,141. Staff's adjustments resulted in a \$5,507 reduction in rate base. Staff's recommendation reflects two rate base adjustments and four operating income adjustments.

The present rate design consists of a monthly fixed charge for residential accounts, which make up the majority of the customers, and a smaller monthly charge combined with a volumetric rate (based on water use) for commercial and school customers. Mobile home parks have seasonal (summer and winter) rates. The summer rate is a monthly fixed charge, and the winter rate is a combined monthly fixed charge and volumetric rate.

The Company proposes to continue the existing rate structure (with the exception of effluent sales) and increase the monthly fixed charges and the volumetric rates each by 17.7 percent to achieve its revenue requirement. For effluent sales, the Company proposes a 33.3 percent increase.

Staff also recommends continued use of the existing rate structure (with the exception of effluent sales). Under Staff's recommended rates the monthly fixed charges and volumetric charges increase between 13.35 and 13.61 percent. Staff recommends a 32.67 percent increase for effluent sales. Staff's recommended rate design would generate Staff's recommended wastewater revenue requirement of \$1,002,515 composed of \$987,297 from sewer services and \$15,218 from other revenues. The typical residential sewer bill would increase by \$6.30, or 13.56 percent, from \$46.50 to \$52.80.

The Company proposes to implement a tariff representing the actual cost plus a fixed charge for sewer line disconnection of delinquent accounts. Staff concludes that the Company has not shown that physical disconnection is an efficient and effective method to improve delinquent account collection, and that if sewer disconnections are performed, they may have undesirable health, safety and environmental consequences. As an alternative, Staff recommends that the Commission direct the Company to engage in discussions with the service area's water provider (Arizona Water Company) to negotiate a water termination services agreement similar to those Arizona American Water Company has with the City of Surprise and the City of Bisbee

that provide for Arizona American Water Company to terminate water services for delinquent sewer customers.

The Company is also requesting adoption of a low income tariff. The Company asserts that its proposed low income tariff is similar to the one adopted by the Commission in the Chaparral City Water rate case. Staff notes that the proposed program contains several significant departures from the Chaparral City program, and it is not adequately detailed. Staff supports adoption of a low income tariff, and it suggests enhancements to refine the Company's proposal.

# I. INTRODUCTION

Q. Please state your name, occupation, and business address.

A. My name is Gary McMurry. I am a Public Utilities Analyst employed by the Arizona Corporation Commission ("ACC" or "Commission") in the Utilities Division ("Staff").
 My business address is 1200 West Washington Street, Phoenix, Arizona 85007.

# Q. Please describe your educational background and professional experience.

A. I received a Bachelor of Science degree in Business Administration with a major in Accounting from the University of Arizona. I have since been awarded two professional designations, as a Certified Fraud Examiner and as a Certified Internal Auditor; after successfully meeting the prescribed requirements established by each of the sponsoring professional organizations.

My prior work experience includes approximately 20 years of auditing (both internal and external), five additional years as a bank examiner, and two years of Investigations work. Prior to joining the Commission, I was employed by the Office of Audit and Analysis for the Department of Transportation primarily as a construction auditor.

In 2007, I began employment at the Commission as a Public Utilities Analyst IV in the Finance and Regulatory Analysis Section. Since coming to the Commission, I have participated in a number of rate cases and other regulatory proceedings involving water and gas utilities. I have also attended various seminars and classes on general regulatory and business issues, including the National Association of Regulatory Utility Commissioners ("NARUC") Utility Rate School and the Institute of Public Utilities Annual Regulatory Studies Program ("Camp NARUC").

# Q. Briefly describe your responsibilities as a Public Utilities Analyst.

A. I am responsible for the examination and verification of financial and statistical information included in assigned utility rate applications and other financial regulatory matters. I develop revenue requirements, design rates, and prepare written reports, testimony and schedules to present Staff's recommendations to the Commission.

## Q. What is the purpose of your testimony in this case?

A. The purpose of my testimony is to present Staff's analysis and recommendations regarding the Coronado Utilities Inc.'s ("Coronado" or "Company") application for a permanent rate increase. I am presenting recommendations in the areas of rate base, operating income, revenue requirement and rate design. Staff witness Katrin Stukov is presenting the engineering analysis and recommendations.

## Q. What is the basis of Staff's recommendations?

A. I have performed a regulatory audit of the Company's records to determine whether sufficient, relevant and reliable evidence exists to support the proposals in Coronado's rate application. My regulatory audit consisted of the following: (1) examining and testing Coronado's accounting ledgers, reports and supporting documents; (2) checking the accumulation of amounts in the records; (3) tracing recorded amounts to source documents; and (4) verifying that the Company applied accounting principles were in accordance with the NARUC Uniform System of Accounts ("USOA").

# Q. How is your testimony organized?

A. My testimony is presented in eleven sections. Section I is this introduction. Section II provides a background of the Company. Section III is a summary of consumer service issues. Section IV is a summary of proposed revenues. Section V is a summary of Staff's

recommendations.

of return. Section XI discusses rate design.

Yes. I prepared schedules GTM-1 to GTM-14.

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# II. BACKGROUND

Q. Would you please review the pertinent background information associated with the Company's application for a permanent rate increase?

Have you prepared any schedules to accompany your testimony?

rate base and operating income adjustments. Section VI presents Staff's rate base

Section VIII discusses the Company's proposed tariff for delinquent sewer accounts.

Section IX discusses the Company's proposed low income tariff. Section X discusses rate

Section VII presents Staff's operating income recommendations.

A. Coronado is a class B public service corporation that provides wastewater service to approximately 1,300 customers in the vicinity of the unincorporated Town of San Manuel, County of Pinal, Arizona. On June 3, 2009, Coronado filed an application for approval of permanent rates and charges for water service, and on July 16, 2009, Staff filed a letter declaring the application sufficient. Coronado's application asserts that an increase in revenues is required to recover operating expenses and to provide debt service coverage and a 7,36 percent return on fair value rate base ("FVRB").

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# Q. What test year did Coronado use in its filing?

A. Coronado's rate filing is based on the twelve-month period that ended December 31, 2008.

Q. When were Coronado's present rates established?

- A. The Commission Decision No. 68608, dated March 23, 2006, granted the Company a new Certificate of Convenience and Necessity ("CC&N") and established its present permanent rates.
- Q. Does Coronado have any other cases currently pending before the Commission?
- A. No.

## III. CONSUMER SERVICE

- Q. Please provide a brief summary of customer complaints received by the Commission regarding Coronado Utilities.
- A. Staff reviewed the Commission's records and found 11 complaints and 8 opinions opposed to the rate increase for the period January 1, 2006, through November 2, 2009. The Company is in good standing with Corporations Division. The Company is current on all property and sales taxes.

## IV. SUMMARY OF PROPOSED REVENUES

- Q. What revenue requirement is Coronado proposing?
- A. The Company's application proposes total operating revenue of \$1,040,028, an increase of \$156,498, or 17.71 percent, over its test year revenue of \$883,530. The Company's proposed revenue, as filed, would provide an operating income of \$260,297 for a 7.36 percent rate of return on the proposed \$3,536,648 fair value rate base which is the same as the proposed original cost rate base ("OCRB").

#### Q. What is Staff's revenue requirement recommendation?

A. Staff recommends revenues of \$1,002,515, a \$118,985 (13.47 percent) increase over test year revenues of \$883,530, to provide an operating income of \$259,892 for a 7.36 percent rate of return on \$3,531,141 FVRB.

V. SUMMARY OF

#### STAFF'S RATE BASE AND **OPERATING INCOME ADJUSTMENTS**

- Please summarize Staff's rate base and operating income adjustments. Q.
- A. Rate Base:

<u>Deferred Income Tax Debits</u> – This \$2,639 increase correlates with Staff adjustment to Accumulated Depreciation and reflects an increase in book/tax timing differences due to the Company's improper calculation of depreciation expense in prior periods.

Accumulated Depreciation adjustment – This \$8,146 increase corrects for the Company's application of unauthorized depreciation rates for certain accounts.

Operating Income: B.

<u>Bad Debt Write-off</u> – This \$27,881 downward adjustment normalizes bad debt expense.

Depreciation expense – This adjustment decreases depreciation expense by \$8,343 to reflect application of Staff's recommended depreciation rates to Staff recommended plant amounts.

Property Taxes – This adjustment decreases test year property taxes by \$3,219 to reflect application of the modified version of the Arizona Department of Revenue's property tax methodology which the Commission has consistently adopted.

 <u>Test Year Income Taxes</u> – This adjustment increases test year income tax expense by \$8,558 to reflect application of statutory state and federal income tax rates to Staff adjusted taxable income.

## VI. RATE BASE

Fair Value Rate Base

Q. Does Coronado's application include schedules with elements of a Reconstruction Cost New Rate Base?

A. No. The Company's application does not request recognition of a Reconstruction Cost New Rate Base. Accordingly, Staff has treated the Company's OCRB as its FVRB.

# **Rate Base Summary**

Q. Please summarize Staff's rate base recommendation.

A. Staff recommends a \$3,531,141 OCRB, a \$5,507 reduction from the Company's proposed \$3,536,648 rate base. Staff's recommendation results from the rate base adjustments described below.

# Rate Base Adjustment No. 1 - Accumulated Deferred Income Taxes ("ADIT")

Q. What did the Company propose with respect to accumulated deferred income taxes in the test year?

A. Schedule B-2, page 1, line 22 of the Company's application shows that the Company deducted a negative \$37,425 for ADIT to calculate its proposed rate base. In other words, the Company is requesting recognition of a deferred income tax debit, an addition to rate base, as shown in Schedule GTM-4.

<sup>&</sup>lt;sup>1</sup> Schedule B-2, page 1, line 9 erroneously, and inconsistently with line 14, shows the \$37,425 ADIT balance as a liability instead of an asset.

\$37,425.

# Q. How did the Company calculate its ADIT balance?

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A. The Company presents its ADIT calculation in Schedule B-2, page 6 of the application. The calculation applies the current tax rate to the difference between the tax and book values of plant [(\$3,551,621 tax value - \$3,436,094 book value) x 32.4 percent tax rate] =

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# Q. Is Staff taking exception to the Company's general methodology in this proceeding?

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A. No. Staff accepts the Company's ADIT methodology for this proceeding. However, Staff calculated a different ADIT balance due to use of a different book plant value that results

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# Q. How does Staff's adjustment to Accumulated Depreciation affect ADIT?

from Staff's adjustment to Accumulated Depreciation discussed below.

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A. Staff's \$8,146 increase to accumulated depreciation decreased the net plant value by that amount, and it also increases the difference between the tax and book values by that

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amount. The impact to ADIT balance is the product of the current tax rate and the \$8,146

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# Q. What is Staff recommending?

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A. Staff recommends a \$2,639 increase in the ADIT debit to \$40,064, as shown in GTM-5.

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# Rate Base Adjustment No. 2 - Accumulated Depreciation

difference, or \$2,639 (\$8,146 x 32.4 percent).

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Q. What did the Company propose with respect to the depreciation expense for pumping equipment and outfall sewer lines?

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A. Coronado proposed depreciation rates of 12.5 percent for pumping equipment and 3.33 percent for outfall sewer lines.

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#### What did the Commission approve with respect to these asset classes? Q.

2 3 A. In Decision No. 68608, dated March 23, 2006, the Commission approved the Staff Report, dated May 27, 2005, which recommended depreciation rates for pumping equipment of 10.0 percent and for outfall sewer lines of 4.0 percent.

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#### What is Staff recommending? Q.

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A. Staff recommends increasing accumulated depreciation by \$8,146 to reflect the depreciation rates adopted by the Commission, as shown in GTM-6.

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#### **OPERATING INCOME** VII.

#### REVENUES

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A.

Please summarize the results of Staff's examination of test year operating income. Q.

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Company's adjusted test year operating income of \$154,497. Staff's recommendation

Staff determined a test year operating income of \$185,381, \$30,884 higher than the

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# Operating Income Adjustment No. 1 - Normalize Bad Debt Expenses

results from the operating income adjustments described below.

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Q. What does the Company propose for bad debt expense?

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The Company proposes an actual recorded expense of \$46,313 in the test year. A.

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Q. Is the test year expense representative of average bad debt expense?

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No. The Company's reported bad debt expenses for the fiscal years 2006, 2007, and 2008 A. totaled \$3,483, \$5,500, and \$46,312, respectively, which indicates that these expenses vary widely from year to year.

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Direct Testin	mony of Gary T. McMurry
Docket No.	SW-04305A-09-0291
Page 9	

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Do recorded bad debt expenses directly reflect the number of collection Q. 1 delinquencies or uncollectible amounts? 2 3 No. The Company controls when it elects to expense delinquent accounts. A. 4 What reason does the Company offer to explain the higher bad debt expense in the 5 Q. test year compared to prior years? 6 7 In response to GTM-2.17, the Company indicated that the primary reason for the higher A. bad debt expense in the test year relates to the \$9.50 increase in the phase 3 rates which 8 9 became effective July 1, 2008. 10 11 O. Does the Company's stated reason comport with its history? 12 A. No. Staff notes that the Company experienced no similar increase in bad debt expense when rates increased \$10.00 from \$27.00 to \$37.00 as a result of the adoption of the phase 13 2 rate increase effective June 30, 2007. 14 15 What is Staff recommending? 16 Q. 17 A. Staff recommends normalizing bad debt expense as the average of the past three years. 18 Staff recommends removing \$27,881 from bad debt expense to reflect a normalized level 19 of \$18,432, as shown in Schedule GTM-9. 20 Operating Income Adjustment No. 2 - Depreciation Expense 21 22 Q. What is the Company proposing for Depreciation expense?

The Company proposes its recorded test year depreciation expense of \$186,095.

# Q. Did the Company record depreciation expense in accordance with the authorized depreciation rates?

A. No. As noted above in the discussion of Staff's adjustment to accumulated depreciation, the Company recorded the incorrect depreciation rates for pumping equipment and outfall sewer lines.

# Q. Did Staff recalculate depreciation expense?

A. As shown in Schedule GTM-10, Staff recalculated depreciation expense by applying Staff's recommended depreciation rates to Staff's recommended plant by account. Staff calculated depreciation expense of \$177,752, a reduction of \$8,343 from the \$86,095 proposed by the Company.

# Q. What is Staff recommending?

A. Staff recommends \$177,752 for Depreciation expense, an \$8,343 reduction from the Company's proposed amount, as shown in Schedule GTM-10.

# Operating Income Adjustment No. 3 - Property Tax Expense

# Q. What is the Company proposing for test year property tax expense?

A. Coronado proposes \$57,733 for test year property taxes. The proposed amount is \$13,194 greater than the \$44,538 recorded in the test year. The Company calculated its proposed amount using a modified version of the Arizona Department of Revenue's ("ADOR") property tax method.

A.

- Q. What method has the Commission typically adopted to determine property tax expense for ratemaking purposes of Class B wastewater utilities?
- A. The Commission's practice in recent years has been to use a modified Arizona Department of Revenue methodology for water and wastewater utilities.
- Q. Using the modified ADOR property tax method, what is the primary factor for determining the amount of property tax calculated?
  - The results from the modified ADOR methodology are primarily dependent upon revenue inputs for three years. In the same manner as each operating income has a specific income tax expense, there is a specific property tax expense for each three-year set of revenue inputs. Therefore, the property tax expense calculated for the test year is different than the property tax calculated for the authorized revenue. Only when the revenue input for each of the three years is equal to the test year revenue will the resulting calculation reflect property tax expense that correlates with the test year revenue. Since under the modified ADOR method property tax expense is revenue dependent in the same manner as is income tax expense, property tax expense must be recalculated to reflect the authorized revenue. Using inputs of one year of authorized revenue and two years of test year revenue in the modified ADOR method provides the average expected property tax over a subsequent three-year period. Use of one year of authorized revenue and two years of test year revenue is consistent with the tax assessment lags used by ADOR.

# Q. What revenues did the Company use to calculate test year property tax expense?

A. Schedule C-2, page 3, of the Company's application shows that it used one year of proposed revenue and two years of test year revenues to calculate test year property tax expense.

Q.

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Q. Does the Company's property tax calculation reflect an appropriate amount for test year property tax expense?

A. No. As discussed above, only when the revenue input for each of the three years is equal to the test year revenue will the resulting calculation using the modified ADOR method reflect property taxes that correlate with test year revenue. Since the Company included one year of proposed revenue in its calculation, its proposed test year property tax expense reflects the on-going property tax expense, as opposed to test year expense, and will only reflect the on-going expense if the Company's proposed revenue is adopted.

Has Staff developed a solution to address the dependent relationship between Property Tax expense and revenues?

Yes. Staff has included a factor for property taxes in the gross revenue conversion factor ("GRCF") (See Schedule GTM-2) that automatically adjusts the revenue requirement for changes in revenue in the same way that income taxes are adjusted for changes in operating income. This flexible method will accurately reflect property tax expense at any authorized revenue level. This refinement allows for accurate calculation of property tax expense at the test year revenue level, and for recovery of any additional property tax expense incurred due to any increase in authorized revenue. It also removes any necessity to present on-going property tax expense as test year property tax expense. In using the GRCF to calculate the correct revenue requirement, the test year operating income must be determined with property tax expense derived from the modified ADOR method using test year revenue as the input for all three years.

# Q. What is Staff recommending for test year property tax expense?

A. Staff recommends \$54,514 for test year property tax expense, a \$3,219 reduction from the Company's proposed amount as shown in Schedule GTM-11.<sup>2</sup> Staff further recommends adoption of its GRCF that includes a factor for property tax expense, as shown in Schedule GTM-2.

# Operating Income Adjustment No. 4 - Income Tax Expense

- Q. What is the Company proposing for test year income tax expense?
- A. Coronado is proposing negative \$711 for test year income tax expense. The Company's test year income tax expense reflects application of the statutory State and Federal income tax rates to its adjusted test year loss.

# Q. How did Staff calculate Test Year Income Tax Expense?

- A. Staff calculated test year income tax expense of \$7,847 by applying the statutory State and Federal income tax rates to Staff's adjusted test year taxable income, as shown in Schedule GTM-2.
- Q. Since Staff and the Company used the same tax rates and methods to calculate test year income tax expense, what accounts for the difference between the Staff and the Company test year income tax expenses?
- A. Staff and the Company used different test year operating expenses and synchronized interest to calculate taxable income.

<sup>&</sup>lt;sup>2</sup> Schedule GTM-11 also shows calculations for Property Tax Expense for Staff's recommended revenue.

# Q. What is Staff recommending?

A. Staff recommends test year income tax expense of \$7,847, as shown in Schedule GTM-2 and GTM-12.

# Q. Does Staff have any additional comments regarding income taxes?

A. Yes. On Schedule C-3, the Company shows its calculation of a 1.4792 gross revenue conversion factor. Schedule GTM-2 shows the calculation of Staff's 1.5969 GRCF. This difference in GRCF is due to Staff's greater taxable income that falls into the highest (39 percent) Federal tax bracket and to a lesser extent Staff's inclusion of a factor for property tax expense.

Staff Schedule GTM-2 provides a reconciliation of Staff's test year and recommended revenues. The reconciliation shows the incremental operating income, property tax expense and income tax expense components of Staff recommended increase in revenue. The reconciliation verifies that Staff's 1.5969 GRCF results in the recommended operating income.

# VIII. DELINQUENT PAYMENT DISCONNECTION TARIFF

- Q. What is the Company proposing with respect to sewer line disconnection?
- A. Coronado requests that the Commission authorize it to charge customers that are delinquent paying sewer bills a disconnection tariff for an amount equal to the actual costs incurred to disconnect the sewer line plus \$35.00.
- Q. Has the Company provided any support to demonstrate that physical disconnection of sewer lines is an efficient and effective method to collect delinquent accounts?
- A. No.

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that may be less costly or more effective methods to collect delinquent accounts? A. Although the Company has acquired the services of an outside collection agency, other

potentially effective methods of collecting delinquent accounts may be available as discussed below.

Has the Company exhausted reasonable options other than physical disconnection

Q. Does Staff have concerns other than cost and effectiveness regarding physical disconnections?

Yes. Disconnection of a sewer line presents potential health, safety and environment A. concerns.

What is one alternative to physical disconnection? Q.

One alternative is to enter into a water service termination agreement with the local water A. service provider.

#### Q. Please describe the key elements of a Water Service Termination Agreement?

A water termination agreement provides for the water provider to terminate water services to any customer who becomes delinquent on waste water payments at the same address. A water service termination agreement would have provisions to hold harmless the water provider from any damages resulting from the water cutoff and provide for reimbursement to the water provider for lost water revenue and fees incurred as a result of the water termination.

Q. Have water service termination agreements been used successfully by other utilities in Arizona?

A. Yes. The City of Surprise (ACC Decision No. 68917) and the City of Bisbee (ACC Decision No. 66998) both have executed water termination agreements with Arizona-American Water Company.

Q. Would a water service agreement preclude Coronado from the ultimate disconnection of the sewer line on certain delinquent accounts?

A. No. Staff realizes that ultimately a sewer disconnection may be appropriate in some instances; however, Staff believes that such instances would be rare. Staff concludes that an alternate method to facilitate payments might prove to be more effective and less costly to all parties involved, and it should be pursued prior to establishing a sewer disconnection fee.

# Q. What does Staff recommend?

A. Staff recommends that the Commission order Coronado to work with the local area water provider, in this case Arizona Water Company, to develop a water termination agreement instead of authorizing a sewer disconnection fee. Staff would note that Commission rule R14-2-410 (A) (3) prohibits water utilities from discontinuing service to customers for failure to pay bills for different classes of utility service. Consequently, the water provider, Arizona Water Company, would have to file an application for the Commission to permit a waiver or variance from the rule in order to implement a water services termination agreement.

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#### IX. LOW INCOME TARIFF

Q. Is the Company proposing a low income tariff?

A. Yes. Coronado proposes to establish a low income tariff to assist economically disadvantaged customers pay their utility bills.

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# Q. What did the Company use as a baseline for developing its low income tariff?

A. Mr. Bourassa's direct testimony (at page 13) states that the proposed low income tariff is modeled after those he recently proposed in rate cases for Chaparral City Water Company (Docket No. W-02113A-07-0551) and Litchfield Park Service Company (Docket Nos. SW-01428A-09-0103 and W-01427A-09-0104) and Rio Rico Utilities, Inc. (Docket No. WS-02676A-09-0257).

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# Q. What are the key provisions of the Company's proposed low income tariff?

- A. The low income tariff as described in Mr. Bourassa's direct testimony includes the following primary components:
  - 1. Requirement for customers to submit an "Application and Eligibility Declaration" that provides proof of meeting income eligibility requirements and is subject to verification.
  - 2. Requires customers to renew eligibility requirement every two years.
  - 3. Applicable only to residential customers that meet all program qualifications.
  - 4. An income eligibility standard of no more than 100 percent of federal poverty level (updated annually).
  - 5. Provides a 25 percent discount on the entire wastewater service fee.
  - 6. Recovery of an Administrative Fee equal to 10 percent of an unspecified base.
  - 7. Maintenance of a balancing account.

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- 8. Recovery of a carrying cost at the authorized rate of return applied in an unspecified manner.
- 9. Recovery of program costs from only residential non-participants.
- 10. Begin the surcharge as soon as possible six months after implementation.
- 11. Recalculate surcharge every 6 months.
- 12. Submit annually a report showing: number of participants for each six-month period during the year; amount of discounts given to participants; administration fees and carrying costs charged; amount of surcharge collections from non-participating residential customers; and a computation of the surcharge for the next six-month period.
- Q. What is the recent experience with low income tariffs for water and wastewater utilities in Arizona?
- A. Use of low income tariffs is for the most part a recent development. The Commission has authorized low income tariffs for Arizona-American Water Company (W-01303A-07-0209) and Chaparral City Water Company (Docket No. W-02113A-07-0551). Low income tariffs have been proposed by utilities and supported by Staff in pending rate cases by Litchfield Park Service Company (Docket Nos. SW-01428A-09-0103 and W-01427A-09-0104) and Rio Rico Utilities, Inc. (Docket No. WS-02676A-09-0257).
- Q. Is the Company's proposed low income tariff essentially the same as that adopted for Chaparral City Water Company and proposed by Litchfield Park Service Company?
- A. No. The low income program proposed for Coronado is different from the one approved by the Commission for Chaparral City Water Company or proposed by Litchfield Park Service Company. Mr. Bourassa has also proposed a low income tariff on behalf of Rio

Rico Utilities, Inc. The low income tariff proposed for Rio Rico Utilities, Inc. is different from those for Coronado, Chaparral City Water Company and Litchfield Park Service Company.

Q. Given that Arizona has limited experience with low income tariffs, is it unexpected to see differences in the proposed low income programs as knowledge and experience is gained?

A. No. Staff would expect an evolution of the low income programs as Arizona gains experience with them. However, the Company's proposed changes do not appear to be based on experience or any other specific information. According to the Company's response to Staff data request GTM-6.3, it did not prepare or obtain any demographic studies to determine the incomes in the San Manuel area. The Company does not have this basic information for reasonably estimating the number of eligible customers. The limited experience with low income programs suggests that more controls and limitations should be applied.

- Q. Does Staff support adoption of a low income tariff for Coronado?
- 18 A.

Yes.

Q. Does Staff have any general and specific concerns with Coronado's proposed low income tariff?

A. Yes, Staff has comments for the following points.

<u>Tariff</u> - Staff notes that the tariff in the application is incomplete and fails to include even the still sketchy details presented in Mr. Bourassa's testimony.

<u>Discount Percent</u> – The Company has provided no support for its proposal for a 25 percent discount off the total wastewater service fee. This proposal is a significant increase over

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the 15 percent discount adopted for Chaparral City Water Company and the other pending cases discussed above. Staff concludes that a 15 percent discount should be adopted unless the Company can demonstrate that its proposed 25 percent discount is more appropriate in consideration of the overall interests of the Company and all customers.

Income Eligibility – The Company has not explained or supported its proposal to use 100 percent of the federal poverty level as the eligibility cutoff. This proposal represents a significant decrease from the 150 percent level adopted for Chaparral City Water Company. Staff concludes that an eligibility standard equal to 150 percent of the federal poverty level should be adopted unless the Company can demonstrate that its proposed 100 percent level is more appropriate in consideration of the overall interests of the Company and all customers.

<u>Recertification</u> – While Staff agrees with the Company proposal for participants to reapply at least once every two years, the Company proposes passive, not proactive, reporting of continuing eligibility. Staff concludes that participants should be required to submit an affidavit yearly attesting to their continuing eligibility.

Participation Cap – The Company has not proposed any limitation on the number of customers that may participate in the program. Allowing unfettered participation could be burdensome to ineligible customers to whom the costs of the low income discounts would be transferred. This concern is exacerbated by the Company's inability to reasonably estimate participation. In order to limit the low income surcharge to less than 10 percent of the monthly bill for non-participants, Staff concludes that participation should be limited to 400 customers (approximately 30 percent).

Administrative Fee – The Company proposes an administrative fee pertaining to its low income program. Details of this proposed fee are unclear. Mr. Bourassa's direct testimony (at page 14) states, "The program cost (the discounts given to participants plus a 10 percent fee for administration and carrying costs) would be recovered from non-

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participants via a commodity charge." Mr. Bourassa's direct testimony (at page 15) explains that the carrying charge is the authorized rate of return, and he provides an illustration (at pages 15-16). However, the illustration does not show how the carrying cost would be applied, whether the carrying cost is included or in addition to the 10 percent administrative fee or even to what base the 10 percent is applicable. In response to Staff data request GTM-6.6, the Company could not provide support for these cost estimates; it only offers its belief that the fee is a fair amount. Staff concludes that the Company's vague proposal represents, inappropriately, establishment of the low income program as a profit center. Staff further concludes that the low income program should allow the Company to seek recovery only of direct costs (i.e., costs directly associated with the program - those that would not be incurred in the absence of the program), and that the Company should account for these direct costs separately from other costs. Staff further concludes that the authorized rate of return is a reasonable carrying rate. The carrying rate should be applied monthly to the average of the beginning and ending balance of the cumulative unrecovered program costs and included in the beginning balance for the following month.

Surcharge Initiation, Recalculation Frequency and Approval – The Company proposes to initiate a surcharge to recover the program costs (discounts, administrative fee and carrying charges) as soon as practicable after the first six months of implementation and to reset the surcharge every six months thereafter. The Company's proposal has a provision for annual Commission oversight of the surcharge amount, but it has no oversight for the mid-year resetting of the surcharge. This proposal represents a significant deviation from the twelve month initiation and recalculation periods adopted for Chaparral City Water Company. Mr. Bourassa's direct testimony (at page 16) offers an explanation for this difference asserting that Coronado "cannot afford to carry a significant number of customers that may qualify for the low income tariff for a whole year." Staff concludes

that its recommended revenue combined with Staff recommended limits on participation and a 15 percent discount will provide Coronado with sufficient cash flow to carry the program costs for twelve months, and that the surcharge should be implemented twelve months after authorization of the program and subsequent to Commission approval of the specific surcharge amount, and recalculated each twelve months thereafter. Staff further concludes that resetting the surcharge in mid-year without Commission oversight is inappropriate and providing oversight for resetting the surcharge every six months is not efficient use of regulatory resources.

<u>Surcharge Recovery Customer Base</u> – The Company proposes to recover the low income program costs only from residential customers since only residential customers qualify for the program. Staff agrees that the surcharge should apply only to the residential customer class.

Surcharge Calculation - The Company has not provided a specific method for periodically calculating the low income surcharge. Staff concludes that the following is an appropriate surcharge calculation method. The surcharge shall equal a dollar-and-cents amount resulting from dividing the ending balance of the low income balancing account properly calculated by the number of bills properly issued to non-participating residential customers during the past 12-month tracking period. The ending balance in the balancing account should equal the beginning balance plus discounts allowed on bills in the twelve month tracking period plus carrying charges less surcharge fees billed in the twelve month tracking period.

Reporting Requirement - Mr. Bourassa's direct testimony (at page 16) states, "Coronado expects that it will need to submit an annual report showing the number of participants for each six-month period during the year, the discounts given to participants, administration fee and carrying costs, and the collections made from non-participants through the

surcharge. The Company would also report the balance of the low income balancing accounts and show the computation of the next six-month commodity charge and submit updated gross annual income guidelines as updated by the federal government." Removing the references to a six-month period to reflect annual surcharge recalculation, Staff agrees that the Company should submit an annual report as one step of the annual process for the Commission to approve and reset the surcharge amount.

# Q. What is Staff's recommendation with respect to the low income tariff?

A. Staff recommends approval of the low income tariff consistent with its comments and conclusions discussed above.

## X. RATE OF RETURN

# Q. Please provide an overview of Staff's rate of return.

A. Staff recommends adoption of the Company's proposed 7.36 percent overall rate of return, as shown on Schedule A-1. Staff is not adopting the Company's cost of capital methodology or the underlying components, e.g., the associated return on equity. Staff is adopting the Company's overall rate of return to effectively utilize its resources, and to recognize that the proposed rate of return is comparable to that adopted by the Commission for other utilities in recent decisions.

# XI. RATE DESIGN

# **Present Rate Design**

# Q. Please provide an overview of the Company's present rates.

A. The following is a general description of the present rate structure. Details of the rate designs are presented in Schedule GTM-13. The present rate structure includes residential, commercial, mobile home park (summer and winter), school and effluent

customer classes. The present rate structure consists of a monthly fixed charge with no commodity charges for residential customers or in the summer season for mobile home park customers. The present rate structure for the commercial, mobile home park (winter season), school and effluent customer classes consists of a monthly fixed charge plus a commodity rate charge. The commodity rate is uniform regardless of volume but varies by customer class. The minimum monthly charge for the residential class is \$46.50.

# Company's Proposed Waste Water Rate Design

- Q. Please provide an overview of the Company's proposed rate structure.
- A. The Company's proposes to continue the existing rate structure (with the exception of effluent sales) and increase the monthly fixed charges and the volumetric rates each by 17.7 percent to achieve its proposed revenue requirement. The Company proposes a 33.3 percent increase for effluent sales.

- Q. Did the Company propose any changes to its wastewater system service charges?
- A. Yes. The Company has proposed changes to service charges. The Company's proposed service charge changes are shown in the Company's Revised Schedule H-3 and GTM-13. The Company's proposed rates for service charges, with the exception of the service line disconnection fee, are in line with the service charges of other wastewater utilities.

- Q. Has the Company submitted proposed tariff language specifying the terms and conditions as well as its rates and charges?
- A. No. The Company's application proposes only rates and charges. No specific tariff language is proposed.

# Staff's Recommended Wastewater Rate Design

2 3 Q. Please provide a description of Staff's recommended rate structure for the wastewater system.

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- A. Staff agrees with the Company's proposal to continue the existing rate structure (with the exception of effluent sales). Under Staff's recommended rates, the monthly fixed charges and volumetric charges increase between 13.35 and 13.61 percent. Staff recommends a 32.67 percent increase for effluent sales. Staff recommends the following monthly fixed charges by customer class: residential, \$52.80; commercial, \$8.50; mobile home park (\$8.50 for winter season and \$36.20 for summer season); and school, \$8.50. Staff recommends the following uniform commodity rates per 1,000 gallons of water use by customer class: residential, \$0.00; commercial, \$11.15; mobile home park, (\$6.50 for winter season and \$0.00 for summer season); school, \$3.55; and effluent, \$0.20. The volumetric rate is applicable for all gallons used.
- Did Staff prepare schedules showing the present, Company proposed, and Staff Q. recommended monthly minimums and commodity rates for each rate class?
- A. Staff's Direct Testimony Schedule GTM-13 shows the present monthly fixed charges and commodity rates, the Company's proposed monthly fixed charges and commodity rates and Staff's recommended monthly fixed charges and commodity rates.
- O. Did Staff prepare a schedule showing the average and median monthly bill under present rates, the Company's proposed rates, and Staff's recommended rates?
- Yes. Staff's Direct Testimony Schedule GTM-14 presents the typical bill analysis for a Α. residential sewer customer using present rates, the Company's proposed rates and Staff's recommended rates.

	Testimony of Gary T. McMurry t No. SW-04305A-09-0291
Q.	What is the impact to the median customer bill with Staff's rate design?
A.	The typical bill analysis for a residential customer would increase by \$6.30, or 13.56
	percent, from \$46.50 to \$52.80.
Q.	What waste water system service charges does Staff recommend?
A.	Staff's recommendations for service charges are shown in Schedule GTM-13. These
	service charges will generate \$15,218 based on the Company's estimates for the various
	services provided in the test year as previously discussed.
Q.	Will Staff's recommended rate design generate Staff's recommended revenue
	requirement?
A.	Staff's recommended rate design will generate Staff's recommended wastewater revenue
	requirement of \$1,002,515 composed of \$987,297 from sewer services and \$15,218 from
	other revenues.

Does this conclude your direct testimony?

Q.

A.

Yes, it does.

CORONADO UTILITIES, INC. Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008

DIRECT TESTIMONY OF Gary T. McMurry

# TABLE OF CONTENTS TO SCHEDULES

<u> SCH#</u>	<u>TITLE</u>
GTM-1	REVENUE REQUIREMENT
GTM-2	GROSS REVENUE CONVERSION FACTOR
GTM-3	RATE BASE - ORIGINAL COST
GTM-4	SUMMARY OF ORIGINAL COST RATE BASE ADJUSTMENTS
GTM-5	ORIGINAL COST RATE BASE ADJUSTMENT # 1 - DEFERRED TAXES
GTM-6	ORIGINAL COST RATE BASE ADJUSTMENT # 2 - ACCUMULATED DEPRECIATION
GTM-7	OPERATING INCOME STATEMENT - ADJUSTED TEST YEAR AND STAFF RECOMMENDED
GTM-8	SUMMARY OF OPERATING INCOME STATEMENT ADJUSTMENTS - TEST YEAR
GTM-9	OPERATING INCOME ADJUSTMENT # 1 - NORMALIZE BAD DEBT EXPENSE
GTM-10	OPERATING INCOME ADJUSTMENT # 2 - DEPRECIATION EXPENSE
GTM-11	OPERATING INCOME ADJUSTMENT # 3 - PROPERTY TAXES
GTM-12	OPERATING INCOME ADJUSTMENT # 4 - INCOME TAXES
GTM-13	RATE DESIGN
GTM-14	TYPICAL BILL ANALYSIS

#### CORONADO UTILITIES, INC. Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008

## REVENUE REQUIREMENT

LINE NO.	DESCRIPTION	(A) COMPANY ORIGINAL COST	C	(B) COMPANY FAIR <u>VALUE</u>	(	(C) STAFF DRIGINAL <u>COST</u>	(D) STAFF FAIR <u>VALUE</u>
1	Adjusted Rate Base	\$ 3,536,648	\$	3,536,648	\$	3,531,141	\$ 3,531,141
2	Adjusted Operating Income (Loss)	\$ 154,497	\$	154,497	\$	185,381	\$ 185,381
3	Current Rate of Return (L2 / L1)	4.37%		4.37%		5.25%	5.25%
4	Required Rate of Return	7.36%		7.36%		7.36%	7.36%
5	Required Operating Income (L4* L1)	\$ 260,297	\$	260,297	\$	259,892	\$ 259,892
6	Operating Income Deficiency (L5 - L2)	\$ 105,800	\$	105,800	\$	74,511	\$ 74,511
7	Gross Revenue Conversion Factor	1.4792		1.4792		1.5969	1.5969
8	Required Revenue Increase (L7 * L6)	\$ 156,498	\$	156,498	\$	118,985	\$ 118,985
9	Adjusted Test Year Revenue	\$ 883,530	\$	883,530	\$	883,530	\$ 883,530
10	Proposed Annual Revenue (L8 + L9)	\$ 1,040,028	\$	1,040,028	\$	1,002,515	\$ 1,002,515
11	Required Increase in Revenue (%)	17.71%		17.71%		13.47%	13.47%
12	Rate of Return on Common Equity (%)	14.00%		14.00%		10.50%	10.50%

References:
Column (A): Company Schedule B-1
Column (B): Company Schedules A-1, A-2, & D-1
Column (C): Staff Schedule GTM-2, GTM-3 & GTM-7
Column (D): Staff Schedule GTM-2, GTM-3 & GTM-7

CORONADO UTILITIES, INC. Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008

#### GROSS REVENUE CONVERSION FACTOR

LINE NO.	DESCRIPTION		(A)	(B)	(C)	(D)
	Code (all and Company Company Company)		,		. ,	,
1	<u>Calculation of Gross Revenue Conversion Factor:</u> Revenue		100.0000%			
2	Uncollecible Factor (Line 11)	.—.	0 0000%			
3	Revenues (L1 - L2)		100.0000%			
4 5	Combined Federal and State Tax Rate (Line 17) + Property Tax Rate (Line 23) Subtotal (L3 - L4)		37.3781% 62.6219%			
6	Revenue Conversion Factor (L1 / L5)	_	1.596885763			
	Calculation of Line Westible Footen					
7	<u>Calculation of Uncollectible Factor;</u> Unity		100.0000%			
8	Combined Federal and State Tax Rate (Line 17)		36.0631%			
9	One Minus Combined Income Tax Rate (L7 - L8 )		63.9369%			
	Uncollectible Rate Uncollectible Factor (L9 * L10 )		0.0000% Q			•
'''	Discollectione ( actor (La Life )					
	Calculation of Effective Tax Rate:					
	Operating Income Before Taxes (Arizona Taxable Income) Arizona State Income Tax Rate		100.0000% 6.9680%			
	Federal Taxable Income (L12 - L13)		93.0320%			
	Applicable Federal Income Tax Rate (Line 53)		31.2743%			
	Effective Federal Income Tax Rate (L14 x L15)		29.0951%			
17	Combined Federal and State Income Tax Rate (L13 +L16)		36,0631%			
	Calculation of Effective Property Tax Factor					
	Unity Constituted Forders Land State Text Bate (Line 12)		100.0000%			
	Combined Federal and State Tax Rate (Line 17)  One Minus Combined Income Tax Rate (L18 - L19)		36.0631% 63.9369%			
	Property Tax Factor (GTM-11, L24)		2.0567%			
	Effective Property Tax Factor (L 20* L 21)		1.3150%			
23	Combined Federal and State Tax and Property Tax Rate (L17+L22)		-	37.3781%		
24	Required Operating Income (Schedule GTM-1, Line 5)	\$	259,892			
25 26	AdjustedTest Year Operating Income (Loss) (Schedule GTM-7, Line 34) Required Increase in Operating Income (£24 - £25)		185,381	\$ 74,511		
4.0	resigning increase in opporating income (124 C20)			1 -,511		
27	Income Taxes on Recommended Revenue (Col. (D), L52)	\$	49,874			
28 29	Income Taxes on Test Year Revenue (Col. (8), L52) Required increase in Revenue to Provide for Income Taxes (L27 - L28)	_\$	7,847	\$ 42,027		
	requires more and revenue to y tortal for mounts reads (22) 220)			42,02,		
	Recommended Revenue Requirement (Schedule GTM-1, Line 10)	\$	1,002,515			
31	Uncollectible Rate (Line 10) Uncollectible Expense on Recommended Revenue (L24 * L25)	-\$	0,0000%			
	Adjusted Test Year Uncollectible Expense	\$				
34	Required Increase in Revenue to Provide for Uncollectible Exp. (L32 - L33)			\$		
35	Property Tax with Recommended Revenue (GTM-11, L19)	\$	56,961			
36	Property Tax on Test Year Revenue (GTM-11, L 16)	\$	54,514			
37	Increase in Property Tax Due to Increase in Revenue (GTM-11, L22)		-	\$ 2,447		
38	Total Required Increase in Revenue (L26 + L29 + L34+L37)		-	\$ 118,985		
			=			
	Calculation of Income Tax:		Test Year		\$TAFF Recommended	
39	Revenue (Schedule GTM-7, Col.[C], Line 5 & Sch. GTM-1, Col. [B], Line 10)	\$	883,530		\$ 1,002,515	
40	Operating Expenses Excluding Income Taxes	\$	690,302		\$ 692,749	
41		\$	155,723	_	\$ 155,723	
	Arizona Taxable Income (L39 - L40- L41)	\$	37,505		\$ 154,043	
	Arizona State Income Tax Rate Arizona Income Tax (L42 x L43)		6.9680%	\$ 2,613	6.9680%_ \$	10,734
	Federal Taxable Income (L42 - L44)	\$	34,892	2,010	\$ 143,309	15,754
	Federal Tax on First Income Bracket (\$1 - \$50,000) @ 15%	\$	5,234		s 7,500	
	Federal Tax on Second Income Bracket (\$50,001 - \$75,000) @ 25%	\$	•		\$ 6,250	
	Federal Tax on Third Income Bracket (\$75,001 - \$100,000) @ 34% Federal Tax on Fourth Income Bracket (\$100,001 - \$335,000) @ 39%	\$ \$	•		\$ 8,500 \$ 16,891	
	Federal Tax on Fifth Income Bracket (\$335,001 -\$10,000,000) @ 34%	\$	-		\$	
51	Total Federal Income Tax		_	\$ 5,234	<u>.s</u>	39,141
52	Combined Federal and State Income Tax (L44 + L51)		=	\$ 7,847	<u>s</u>	49,874
53	Applicable Federal Income Tax Rate [Col. (D), L51 - Col. (B), L51] / [Col. (C), L45	- Col (A),	L45]			31.27%
	Calculation of Interest Synchronization.					
	Rate Base (Schedule GTM-3, Col. [C], Line (14))	\$	3,531,141			
	Weighted Average Cost of Debt (Schedule C-2, p 14)	<del></del> -	4.41%			
56	Synchronized Interest (L45 X L46)	\$	155,723			

## CORONADO UTILITIES, INC.

Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008

# RATE BASE - ORIGINAL COST

		ď	(A) COMPANY	(B)			(C) STAFF
LINE		•	AS	STAFF			AS
NO.			<u>FILED</u>	ADJUSTMENTS	REF	Al	<u>DJUSTED</u>
1 2 3	Plant in Service Less: Accumulated Depreciation Net Plant in Service	\$	4,428,471 398,932 4,029,539	\$ 8,146 (8,146)		\$	4,428,471 407,078 4,021,393
	LESS;						
<b>4</b> 5	Contributions in Aid of Construction (CIAC) Less: Accumulated Amortization	\$	603,2 <b>01</b> 9,755	\$ <u>-</u>		\$	603,201 9,755
6	Net CIAC	\$	593,446	\$ -		\$	593,446
7	Advances in Aid of Construction (AIAC)		-	-			•
8	Customer Deposits		19,809	-			19,809
9	Deferred Income Tax Credits		-	-			-
	ADD:						
10	Unamortized Finance Charges		82,938	-			82,938
11	Deferred Income Tax Debits		37,425	2,639			40,064
12	Working Capital		-	-			-
13	Rounding		1	-			1
14	Original Cost Rate Base	\$	3,536,648	\$ (5,507)	_	\$	3,531,141

# References:

Column (A), Company Schedule B-1, GTM-4

Column [B]: Column [C] - Column [A] Column [C], Staff Adjusted Total Col.

CORONADO UTILITIES, INC. Docket No. SW-043054-09-0291 Test Year ended December 31, 2008

SUMMA	RY OF ORIGINAL C	SUMMARY OF ORIGINAL COST RATE BASE ADJUSTMENTS		Deferred Taxes GTM-5	Accumulated Depreciation GTM-6					
EINE SO	ACCT.	Necrological	[A] COMPANY AS ELLED	[8] #	[ט] ק	<u>(a)</u>	E 6	E 2	•	(G) STAFF
		NOT LINES TO		# POC	ALCO RE	<b>4</b>	<b>*</b>	# CO	ΣI	DOUB IED
•	PLANT IN SERVICE	WICE		6	4		•	•	•	i
- 0	352	Organization Cost Franchise Cost		' '	, , ,	, , A	, , A	n	÷	5,194
က	353	Land and Land Rights	315,001	,	٠	,	,	•		315,001
4 (	354	Structures and Improvements	1,858	,	,	1	,	•		1,858
n u	355	Power Generation Equipment	•	•	r		•	•		
> <b> </b> ~	367	Collection Sewer Gravity	59350	, ,	, ,		, ,	,		50 350
æ	362	Special Collecting Structures	1,576	1	•	•	l i			1,578
თ	363	Customer Services			,	•	•	•		;
오 :	364	Flow Measuring Devices	•		,		ı	•		,
<del>;</del> ;	365 386	Flow Measuring Installation	•	•	,		•	•		•
7 2	367	Reuse Services Reuse Moters and Installation					•	1		
2	370	Receiving Wells	16.133		,		۰ ،	1		16 133
15	37.1	Pumping Equipment	16,223	i	,		٠	•		15,223
Βi	374	Resue Distribution Reservoirs	•	•	j	•		•		. '
7,	375	Reuse Transmission & Distrib. System	, 070	•	,		,	•		, !
ō <u>\$</u>	36.	Heatment & Disposal Equipment Plant Sewers	3,243,375	•	,	•		ì		3,243,375
2 02	385	Outfall Sewer Lines	540.205	• 1	٠.	٠ ،	. ,	' '		500 005
2	388	Other Sewer Plant & Equipment	17a,135		,	,				178.135
23	390	Office Furniture and Equipment	. •	,	,	•	•	į		· ! ,
53	390.1	Computers and Software		•	,	•	•	•		•
7 %	391	Transportation Equipment	·	,	•	1	•	1		
S, S	385	Stores Equipment		,			,	•		•
27	394	Laboratory Equipment	, ,	, ,	, ,	. ,	, ,			
58	396	Communication Equipment	·	,	i		,	•		
53	398	Other Tangible Plant	52,423	,				•		52,423
88		Rounding		- 1	}				İ	(2)
33		Subtotal Plant in Service	\$ 4,428,471	, <del>(</del> 2	, cs	· \$>	, &>	· vs	₩	4,428,471
3 8	Add:									
34	Other 1	Construction Work in Progress	•		•			•		•
35	Other 2	General Office Plant Allocation	•	•	1	,		ı		,
<b>용</b> :	Less:	:								
/e &	Other 3	Post Test Year Plant General Office Dlant bliocetion		1	•	٠		•		ŀ
98	<u> </u>						,			
9 :	Total Plant in Service:	ervice:	\$ 4,428,471	, 49	į.	1 49	' \$≯	, <del>(</del>	ь	4,428,471
<del>4</del>	Less: Accumula	Less: Accumulated Depreciation	398,932	1	6,146	ı	,	•	tes	407,078
4 <del>4</del> 4 6	Internu Net Plant in Ser	intentionally Lent Blank Net Plant in Service (L59 - L 60)	\$ 4,029,539	s	\$ (8,146)	, so	, <del>(</del>	₩	رب ا	4.021.393
44					ļ					
45 46	<u>LESS:</u> Contributions in	LESS: Contributions in Aid of Construction (CIAC)	\$ 603.201	₩	, 14	ب	Ç.	<b>*</b>		808 J04
7.4	Less: Accumi	Less: Accumulated Amortization	9,755		,		,	· ,		9.755
48	Net CIAC (L25 - L26)	(25 - L26)	\$ 593,446	<b>₩</b>	, ,	چ	ر ده	,   	 	593,446
a n a c	Advances in Aid of	Advances in Aid of Constitucion (AIAC)	008.01	•	,	,				
22	Deferred Income Tax Credits	e Tax Credits	600,61		, ,					908.48
25										•
23	ADD:	Chairens	9000							6
22.	Deterred Income Tax Debits	rente charges e Tax Debits	37,425	2.639		, ,	. ,			62,938 40,064
8	Working Capital	-	,		•	•		•		,
្រ	Rounding		1		١	,				-
ဂ္ဂ	Original Cost	(ale Base	\$ 3,536,648	\$ 2,639	\$ (8.146)		%	, 1.7	<b>∽</b> ∥	3,531,141

References Column (A) Schedule B.2

Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008 Schedule GTM-5

### ORIGINAL COST RATE BASE ADJUSTMENT # 1 - DEFERRED TAXES

Line No.	Account Number	DESCRIPTION	 [A] MPANY O <u>POSED</u>	_	[B] STAFF STMENTS	-	[C] STAFF D <u>MMENDED</u>
1	Defer	ed Income Tax Debits	\$ 37,425	\$	2,639	\$	40,064

References:

Col [A]: Company Schedule B-1

Col [B]: GTM Testimony Col [C]: Col. [A] + Col. [B]

Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008

### ORIGINAL COST RATE BASE ADJUSTMENT # 2 - ACCUMULATED DEPRECIATION

LINE <u>NO.</u>	Account Number	DESCRIPTION		[A] DMPANY LOPOSED	ST	(B) TAFF STMENTS	STA	C] AFF <u>MENDED</u>
1 2	371 382	Pumping Equipment Outfall Sewer Lines	\$ \$	15,223 540,205		190 (8,336)	\$ \$	15,413 531,869
3		Accumulated Depreciation	<u> </u>	398,932	\$	8,146	<u>\$</u>	407,078
<b>4</b> 5	371 382	Pumping Equipment Outfall Sewer Lines		ate used <u>Company</u> 12.50% 3.33%	•	proved by ion (Dec. No. § 10.00% 4.00%	<u>586Q8)</u>	
				xpensed Company		roved tion Charge		nulated <u>ciation</u>
6	371	Pumping Equipment		951		761		(190)
7	382	Outfall Sewer Lines		35,933		44,269		8,336
8		Increase to Accumulated Depreciation						8,146

### References:

Col [A]: Company Schedule B-1

Col [B]: GTM Testimony

Col [C]: Col. [A] + Col. [B]

Test Year ended December 31, 2008 CORONADO UTILITIES, INC. Docket No. SW-04305A-09-0291

# OPERATING INCOME STATEMENT - ADJUSTED TEST YEAR AND STAFF RECOMMENDED

<u>[</u>	STAFF RECOMMENDED		\$ 822.980		15,218	\$ 1,002,515			\$ 52,500	•	•	54,218		27,790	2,978	141,386	3,676	41,341	•	•	209	11,066	•	3,505	58,333	37,081	18,432	177,752	5,521	56,961	49,874	•	\$ 742,623	259,892
<u>ā</u>	STAFF PROPOSED CHANGES		\$ 112.323			\$ 118,985			• 6 <del>9</del>	•	1	•	•	•	,	•	•	,	f	,	•	,		,	•	,	,	,	,	2,447	42,027	,	\$ 44,474	74,511
[C] STAFF	TEST YEAR AS ADJUSTED		\$ 710,657		15,218	\$ 883,530			\$ 52,500		•	54,218	•	27,790	2,978	141,386	3,676	41,341	1	,	203	11,066	•	3,505	58,333	37,081	18,432	177,752	5,521	54,514	7,847		\$ 698,149	185,381
[B]	STAFF TEST YEAR ADJUSTMENTS		•					•	·	,	,	•	•	·	,	,	,	·	1	,	·	' **	·	,	•	· •	\$ (27,881)	\$ (8,343)	' \$	\$ (3,219)	\$ 8,558	₽	\$ (30,884)	30,884
[A] COMPANY			\$ 710,657	157,655	15,218	\$ 883,530			\$ 52,500	,	1	54,218	1	27,790	2,978	141,386	3,676	41,341	,	ı	209	11,066		3,505	58,333			186,095		57,733		(1)	\$ 729,033	154,497
	DESCRIPTION	OPERATING REVIEW.	Flat Rate Revenues	Measured Revenues	Other Waste Water Revenues	Total Operating Revenues	O DO A TRACO TRACTOR.	A MARIAGES	Salaries and Wages	Purchased Wastewater Treatment	Sludge Removal Expenses	Purchased Power	Fuel for Power Production	Chemicals	Material and Supplies	Contractual Services	Contractual Services - Testing	Contractual Services - other	Equipment Rental	Rents - Building	Transportation Expenses	Insurance - General Liability	Insurance - Other	Regulatory Expenses	Regulatory Commission Expense	Miscellaneous Expense	Bad Debt Expense	Depreciation and Amortization	Taxes other than Income	Property Taxes	Income Tax	Rounding	Total Operating Expenses	Operating Income
	LINE NO.	1 OPFR4	2	ო	4	5	6	•	xo	ත	10	=	12	13	14	15	16	17	18	19	20	21	22	23	24	52	26	27	28	29	30	34	32	\$ <b>%</b>

References.

Column [A]. Company Schedule C-1 Column [B]: Schedule GTM-8 Column [C]: Column [A] + Column [B] Column [D]: Schedules GTM-1 and GTM-2 Column [E]: Column [C] + Column [D]

CORONADO UTILITIES, INC. Docker No. SW-04303A-09-0291 Test Year ended December 31, 2008

## SUMMARY OF OPERATING INCOME STATEMENT ADJUSTMENTS - TEST YEAR

	SUMMARY OF OPERALING INCOME STATEMENT ALCOSTMENTS - LEST	IS-IESI TEAK	Normalize Bad Debt Expense [B]		Depreciation Expense [C]	Property Taxes [D]	Income Taxes [E]		Ē	[5]		Ξ	
	DESCRIPTION	COMPANY AS FILED	ADJ #1		ADJ #2	ADJ #3	ADJ#4	퓜	ADJ #5	ADJ#6	<u> </u>	STAFF ADJUSTED	
- 0	Operating Revenues: Flat Rate Revenues	\$ 710,657	<b>.</b>	€9	1	, ω	s,	67		v		\$ 710.65	2
60 4	Measured Revenues Other Waste Waster Beaching				, ,		•	•		,		157,655	ကြေ
rus	Total Operating Revenues	\$ 883,530	s,	₩	.	69	€	в В		69	, .	\$ 883,530	olo
9 ~	Operating Expenses:												
	Salaries and Wages	\$ 52,500	69	L/S	,	· 49	69	69		G	,	52,500	٥
Ø	Purchased Wastewater Treatment	•	•		•	•	4		,		,	1	
10	Sludge Removal Expenses	4	•		,	ı	•					1	
Ξ	Purchased Power	54,218			,	•	٠				,	54,218	æ
42	Fuel for Power Production	•	•			•	•					•	
<del>1</del> 3	Chemicals	27,790	•			•	•		•			27,790	0
7	Material and Supplies	2,978	•		+	•	•		ı			2,978	80
15	Contractual Services	141,386	•			ı	•					141,38	9
16	Contractual Services - Testing	3,676	•		,	•	•					3,67	٥
17	Contractual Services - other	41,341	•		1	•	ı				•	41,341	_
ę.	Equipment Rental	•	٠		ı	•	•		•			•	
ð	Rents - Building	,	,		•	•	1		1			•	
20	Transportation Expenses	209			,		•				1	209	ō,
21	Insurance - General Liability	11,066	•		,		•		,			11,066	ဖွ
ដ	Insurance - Other		•		,	•	,					. '	
23	Regulatory Expenses	3,505	,		,	•	•		,			3,505	40
24	Regulatory Commission Expense	58,333	,		,	•	3					58,333	e
55	Miscellaneous Expense	37,081	•		,	•	1		1		1	37,081	_
	Bad Debt Expense	46,313	(27,881)	81)	,	•	•		•			18,43	CI
26	Depreciation and Amortization	186,095	•		(8,343)	1	,					177,752	C)
27	Taxes other than income	5,521	•		,		•		Ü			5,521	_
28	Property Taxes	57,733	•		,	(3,219)	•		٠		ı	54,51	4
23	Income Tax	(711)	•		,		8,558	92	,			7,847	<u></u>
	Rounding			ļ									
30	Total Operating Expenses	\$ 729,033	\$ (27,881)	81} \$	(8,343)	\$ (3,219)	\$ 8,558	ь 8		es		\$ 698,149	6
	Operating Income	5 154,497	\$ 27.881	\$4 \$4	8,343	\$ 3,219	\$ (8,558)	<i>φ</i>	1,	ss.		\$ 185,381	<b> </b> -

References: Column [A]: Company Schedule C-1

Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008

### OPERATING INCOME ADJUSTMENT # 1 - NORMALIZE BAD DEBT EXPENSE

LINE NO. 1	<u>DESCRIPTION</u> Bad Debt Expense	[A] MPANY <u>DPOSED</u> 46,313	[B] STAFF I <u>STMENTS</u> (27,881)	S1	[C] TAFF <u>MMENDED</u> 18,432
	Bad Debt Expense				
2	2006	\$ 3,483			
3	2007	5,500			
4	2008	46,312			
5	Total	\$ 55,295			
		 3			
6	Normalized Amount	\$ 18,432			

### References:

Col [A]: Company Schedeule C-1 Page 3

Col [B]: GTM Testimony Col [C]: Col. [A] + Col. [B]

Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008

### OPERATING INCOME ADJUSTMENT # 2 - DEPRECIATION EXPENSE

LINE NO.	DESCRIPTION	[A] COMPANY <u>PROPOSED</u>	[B] STAFF <u>ADJUSTMENTS</u>	[C] STAFF <u>RECOMMENDED</u>
1	Operating Income	\$ 186,095	\$ (8,343)	\$ 177,752

Line	ATING INCOME ADJUSTMENT # - DEPRECIATION  ACCT	[A] Company Pro PLANT IN S		(B) STAFF DEPR. PLANT	[C] STAFF RECOMMENDED	[D] STAFF RECOMMENDED
No.	NO. <u>DESCRIPTION</u>	BALAN	CE	BALANCE	RATE	EXPENSE
	Plant In Service	- <del></del>			<del>-</del>	
2	351 Organization Cost	\$	5,194	5,194	0.00%	\$ -
3	352 Franchise Cost		•	-	0.00%	-
4	353 Land and Land Rights	3	315,001	315,001	0.00%	-
5	354 Structures and Improvements		1,858	1,858	3,33%	62
6	355 Power Generation Equipment		-	-	5.00%	•
7	360 Callection Sewer Forced		-	-	2.00%	-
8	361 Collection Sewer Gravity		59,350	59,350	2.00%	1,187
9	362 Special Collecting Structures		1,576	1,576	2.00%	32
10	363 Customer Services		-	•	2.00%	•
11	364 Flow Measuring Devices			-	10.00%	•
12	365 Flow Measuring Installation		-	•	10.00%	-
13	366 Reuse Services		-	-	2.00%	•
14	367 Reuse Meters and Installation		•	-	8.33%	•
15	370 Receiving Wells		16,133	16,133	3.33%	537
16	371 Pumping Equipment		15,223	15,223	12.50%	1,903
17	374 Resue Distribution Reservoirs		•	-	2.50%	•
18	375 Reuse Transmission & Distrib. System		-	-	2.50%	•
19	380 Treatment & Disposal Equipment	3,2	243,375	3,243,375	5.00%	162,169
20	381 Plant Sewers		-	•	5.00%	-
21	382 Outfall Sewer Lines		40,205	540,205	3.33%	17,989
22	389 Other Sewer Plant & Equipment	1	78,135	178,135	6.67%	11,882
23	390 Office Furniture and Equipment		-	-	6.67%	-
24	390 Computers and Software		-	•	20.00%	-
25	391 Transportation Equipment		-	-	20.00%	-
26	392 Stores Equipment		-	-	4.00%	-
27	393 Tools, Shop and Garage Equipment		-	•	5.00%	-
28	394 Laboratory Equipment		-	-	10.00%	-
29	396 Communication Equipment		-	•	10.00%	-
30	398 Other Tangible Plant		52,423	52,423	4.00%	2,097
	Subtotal General	\$ 4.4	128,473 \$	4,428,473		\$ 197,857
31	Less: Non- depreciable Account(s)		320,195	320,195		
32	Depreciable Plant (L29-L30)		08,278 \$			
33	Contributions-in-Aid-of-Construction (CIA				\$ 603,201	
34	Composite Depreciation/Amortization Rai				3.33%	
35	Less: Amortization of CIAC (L32 x L33	)				\$ 20,105
36	Depreciation Expense - STAFF					\$ 177,752

Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008

### **OPERATING INCOME ADJUSTMENT #3 - PROPERTY TAXES**

LINE			STAFF		STAFF
NO.	Property Tax Calculation	AS	ADJUSTED	RECO	MMENDED
1	Staff Adjusted Test Year Revenues - 2008	\$	883,530	\$	883,530
2	Weight Factor	Ψ	003,330	Ψ	2
3	Subtotal (Line 1 * Line 2)	\$	1,767,060	\$	1,767,060
4a	Staff Adjusted Test Year Revenues - 2008	Ψ	883,530	*	1,707,000
4b	Staff Recommended Revenue, Per Schedule GTM-1				1,002,515
5	Subtotal (Line 4 + Line 5)	\$	2,650,590	\$	2,769,575
6	Number of Years	•	3	*	3
7	Three Year Average (Line 5 / Line 6)	\$	883,530	\$	923,192
8	Department of Revenue Mutilplier	*	2	•	2
9	Revenue Base Value (Line 7 * Line 8)	\$	1,767,060	\$	1,846,383
10	Plus: 10% of CWIP -	•	.,,	•	
11	Less: Net Book Value of Licensed Vehicles				•
12	Full Cash Value (Line 9 + Line 10 - Line 11)	\$	1,767,060	\$	1,846,383
13	Assessment Ratio	·	21.0%	·	21.0%
14	Assessment Value (Line 12 * Line 13)		371,083	\$	387,741
15	Composite Property Tax Rate (Per Company Schedule C-2, Page 3, Line 16)		14.6906%		14.6906%
16	Staff Proposed Property Tax Expense (Line 14 * Line 15)	\$	54,514		
17	Company Proposed Property Tax		57,733		
18	Staff Test Year Adjustment (Line 16-Line 17)	\$	(3,219)		
19	Property Tax - Staff Recommended Revenue (Line 14 * Line 15)	<u> </u>	(0,2.0)	\$	56,961
20	Staff Test Year Adjusted Property Tax Expense (Line 16)			¢.	54,514
21	Increase/(Decrease) to Property Tax Expense Due to Revenue Increase/(Decrease)			\$	2,447
21	Thicease/(Decrease) to Property Tax Expense Due to Revenue increase/(Decrease)			<u> </u>	2,441
22	Decrease to Property Tax Expense			\$	2,447
23	Increase in Revenue Requirement				<u>118,985</u>
24	Decrease to Property Tax per Dollar Increase in Revenue (Line19/Line 20)				2.056684%

References: Col [A]: Company Schedule C-1 Page 3 Col [B]: GTM Testimony Col [C]:Schedule GTM-2

Docket No. SW-04305A-09-0291 Test Year ended December 31, 2008

### Schedule GTM-12

### OPERATING INCOME ADJUSTMENT # 4 - INCOME TAXES

LINE <u>NO.</u>	DESCRIPTION	[A] COMPANY <u>PROPOSED</u>	[B] STAFF ADJUSTMENTS	[C] STAFF <u>RECOMMENDED</u>
1	Income Tax	\$ (711)	\$ 8,558	\$ 7,847
2				
3				
4				
5				
6				
7				
8				
9				
10	D-1			
11	References:			
12	Col [A]: Company Schedule C-1 Page 3			
13	Col [B]: GTM Testimony			
14	Col [C]: Schedule GTM-2			

### **RATE DESIGN**

Monthly Fixed Charge		resent Rates	Company Proposed R		Staff Recommended R	ates
Residential Commercial Mobile Home Park - Winter Mobile Home Park - Summer School	\$ \$ \$ \$	46.50 7.50 7.50 31.86 7.50	\$ 5 \$ \$ \$	54.73 8.83 8.83 37.50 8.83	\$ \$ \$	52.80 8.50 8.50 36.20 8.50
Effluent  Commodity Rates (M-gal)	\$	-	\$	-	\$	
Residential From 1 to Infinite Gallons Commercial	\$	-	\$		\$	-
From 1 to Infinite Gallons Mobile Home Park - Winter	\$	9.80	\$	11.54	\$	11.15
From 1 to Infinite Gallons  Mobile Home Park - Summer  From 1 to Infinite Gallons	\$ \$	5.70	\$ \$	6.71	\$ \$	6.50
School From 1 to Infinite Gallons	\$	3.12	\$	3.58	\$	3.55
Effluent From 1 to Infinite Gallons	\$	0.15	\$	0.20	\$	0.20
Service Charges	P	resent	Company Prop	osed	Staff Recommend	ded
Establishment of Service Reconnection (delinquent) Deposit Deposit Interest Re-Establishment (After Hours) Late fee NSF Check Deferred Payment, Per Month Main Extension and additional facilities agreements Service Calls	\$	25.00 35.00 (c) (d) (e) 1.5% 5.00 1.5% cost	\$35.00 3 \$5 1	25.00 ) + cost (a) (c) 9.50% (e) 1.5% 25.00 .50% cost 40.00	\$	225.00 35 (b) (c) 6.0% (e) 1.5% 225.00 1.5% cost

NT = No Tariff

- (a) Reconnection fee "cost" of physical disconnection and reconnection including parts, labor, overhead, and all applicable taxes.
- (b) Company will be allowed to charge customer the actual "cost" of physical disconnection and reconnection only if 1) sewer provider is unable to negotiate a water termination services agreement with the water provider or 2) that the customer does not make current the account subsequent to water service termination.
- (c) Residential two times the average bill. Non-residential two and one-half times the average bill as per R14-2-603(B).
- (d) As per Commission Rule ACC R14-2-603 (B).
- (e) As per Commission Rule ACC R14-2-603 (d).

In addition to the collection of regular rates, the utility will collect from its customers a proportionate share of any privelege, sales, use, and franchise tax. Per Commission Rule (14-2-469.D.5). All advances and/or contributions are to include labor, materials, overheads and all applicable taxes, Cost to include labor, materials and parts, overheads and all applicable taxes.

### Typical Bill Analysis Residential - flat rate

Company Proposed	Gallons	esent ates	oposed Rates	ollar crease	Percent Increase
Average Usage	-	\$ 46.50	\$ 54.73	\$ 8.23	17.70%
Median Usage	-	46.50	54.73	\$ 8.23	17.70%
Staff Recommended		 	 	 	
Average Usage	-	\$ 46.50	\$ 52.80	\$ 6.30	13.56%
Median Usage	-	46.50	52.80	\$ 6.30	13.56%

## Present & Proposed Rates (Without Taxes) Residential - flat rate

Consumption	Rates	Rates	Increase	 Rates	Increase
•	\$ 46.50	\$ 54.73	17.70%	\$ 52.80	13.56%
1,000	46.50	54.73	17.70%	52.80	13.56%
2,000	46.50	54.73	<b>17</b> .70%	52.80	13.56%
3,000	46.50	54.73	17.70%	52.80	13.56%
4,000	46.50	54.73	17.70%	52.80	13.56%
5,000	46.50	54.73	17.70%	52.80	13.56%
6,000	46.50	54.73	17.70%	52.80	13.56%
7,000	46.50	54.73	17.70%	52.80	13.56%
8,000	46.50	54.73	17.70%	52.80	13.56%
9,000	46.50	54.73	17.70%	52.80	13.56%
10,000	46.50	54.73	17.70%	52.80	13.56%
11,000	46.50	54.73	17.70%	52.80	13.56%
12,000	46.50	54.73	17.70%	52.80	13.56%
13,000	46.50	54.73	17.70%	52.80	13.56%
14,000	46.50	54.73	17.70%	52.80	13.56%
15,000	46.50	54.73	17.70%	52.80	13.56%
16,000	46.50	54.73	17.70%	52.80	13.56%
17,000	46.50	54.73	17.70%	52.80	13.56%
18,000	46.50	54.73	17.70%	52.80	13.56%
19,000	46.50	54.73	17.70%	52.80	13.56%
20,000	46.50	54.73	<b>17</b> .70%	52.80	13.56%
25,000	46.50	54.73	17.70%	52.80	13.56%
30,000	46.50	54.73	17.70%	52.80	13.56%
35,000	46.50	54.73	17.70%	52.80	13.56%
40,000	46.50	54.73	17.70%	52.80	13.56%
45,000	46.50	54.73	17.70%	52.80	13.56%
50,000	46.50	54.73	17.70%	52.80	13.56%
75,000	46.50	54.73	17.70%	52.80	13.56%
100,000	46.50	54.73	17.70%	52.80	13.56%

### BEFORE THE ARIZONA CORPORATION COMMISSION

KRISTIN K. MAYES
Chairman
GARY PIERCE
Commissioner
PAUL NEWMAN
Commissioner
SANDRA D. KENNEDY
Commissioner
BOB STUMP
Commissioner
IN THE MATTER OF THE APPLICATION OF ) DOCKET NO. SW-04305A-09-0291 CORONADO UTILITIES, INC. FOR A ) DETERMINATION OF THE FAIR VALUE OF ) ITS UTILITY PLANT AND PROPERTY AND ) FOR INCREASE IN ITS WATER RATES AND ) CHARGES FOR UTILITY SERVICES )
DIRECT
TESTIMONY
OF
KATRIN STUKOV
UTILITIES ENGINEER
ARIZONA CORPORATION COMMISSION
UTILITIES DIVISION

### TABLE OF CONTENTS

Page
INTRODUCTION
PURPOSE OF TESTIMONY
ENGINEERING REPORT
<u>EXHIBIT</u>
Engineering ReportExhibit KS

Direct Testimony of Katrin Stukov Docket No. SW-04305A-09-0291 Page 1

### INTRODUCTION

- Q. Please state your name, place of employment and job title.
- A. My name is Katrin Stukov. My place of employment is the Arizona Corporation Commission ("Commission"), Utilities Division, 1200 West Washington Street, Phoenix, Arizona 85007. My job title is Utilities Engineer.

### Q. How long have you been employed by the Commission?

A. I have been employed by the Commission since June 2006.

### Q. Please list your duties and responsibilities.

A. As a Utilities Engineer, specializing in water and wastewater engineering, I inspect and evaluate water and wastewater systems; obtain data, prepare reports; suggest corrective action, provide technical recommendations on water and wastewater system deficiencies; and provide written and oral testimony on rate and other cases before the Commission.

### Q. How many cases have you analyzed for the Utilities Division?

A. I have analyzed over 50 cases covering various responsibilities for the Utilities Division.

### Q. What is your educational background?

A. I graduated from the Moscow University of Civil Engineering with a Bachelor of Science degree in Civil Engineering with a concentration in water and wastewater systems.

### Q. Briefly describe your pertinent work experience.

A. Prior to my employment with the Commission, I was a design review environmental engineer with the Arizona Department of Environmental Quality ("ADEQ") for twenty years. My responsibilities with ADEQ included review of projects for the construction of

Direct Testimony of Katrin Stukov Docket No. SW-04305A-09-0291 Page 2

2

1

water and wastewater facilities. Prior to that, I worked as a civil engineer in several engineering and consulting firms, including Bechtel, Inc. and Brown & Root, Inc., in Houston, Texas.

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5

3

### PURPOSE OF TESTIMONY

6 7 Q. Were you assigned to provide the Utilities Division Staff's ("Staff") engineering analysis and recommendations for this Coronado Utilities Inc("Coronado" or "Company") rate case proceeding?

8

10

A. Yes. I reviewed the Company's application and responses to data requests, and I visited the wastewater system. This testimony and its attachment present Staff's engineering evaluation.

11 12

### **ENGINEERING REPORT**

14

13

Q. Please describe the attached Engineering Report, Exhibit KS.

15

16

A. Exhibit KS presents the Company's wastewater system details and Staff's analysis and findings, and is attached to this direct testimony. Exhibit KS contains the following major

17

topics: (1) a description of the wastewater system, (2) analysis of the wastewater system,

18

(3) growth, (4) compliance with the rules of the ADEQ, (5) depreciation rates and

19

(6) Staff's conclusions and recommendations.

20

21

Q. Please summarize Staff's engineering conclusions and recommendations.

22

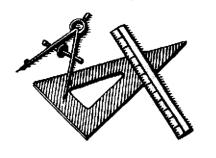
A. Such a summary is provided at the beginning of Exhibit KS.

23

Q. Does this conclude your direct testimony?

2425

A. Yes, it does.



ENGINEERING REPORT FOR CORONADO UTILITIES INC. WASTEWATER RATE APPLICATION DOCKET NO. SW-04305A-09-0291

November 2, 2009

### **SUMMARY**

### CONCLUSIONS

- 1. The Arizona Department of Environmental Quality ("ADEQ") has reported that the Company's wastewater system is currently in compliance with its rules and regulations.
- 2. The wastewater system is adequate to serve the present customer base and reasonable growth.
- 3. The Company has no outstanding Arizona Corporation Commission ("ACC") compliance issues.

### RECOMMENDATIONS

- 1. Staff recommends that the Company adopt Staff's typical and customary depreciation rates as presented in Table A on a going- forward basis.
- 2. Staff recommends approval of its Service Lateral Installation Charges labeled "Staff's Recommendations in Table B.

### TABLE OF CONTENTS

		Page
A.	INTRODUCTION AND LOCATION OF COMPANY	1
B.	DESCRIPTION OF THE WASTEWATER SYSTEM	3
C.	WASTEWATER SYSTEM ANALYSIS	6
D.	GROWTH	7
E.	ADEQ COMPLIANCE	7
F.	ACC COMPLIANCE	7
G.	DEPRECIATION RATES	8
Н.	OTHER ISSUES	9
1	. Service Lateral Installation Charges	9

### A. INTRODUCTION AND LOCATION OF COMPANY

On June 4, 2009, Coronado Utilities ("Coronado" or "Company") filed a wastewater rate application with the Arizona Corporation Commission ("ACC" or "Commission"). The Company serves its customers in an area which is located in and around the unincorporated Town of San Manuel in Pinal County, Arizona.

Figure 1 shows the location of the Company within Pinal County and Figure 2 delineates the approximate 8 square miles or 5,098 acres of certificated area.

Figure 1

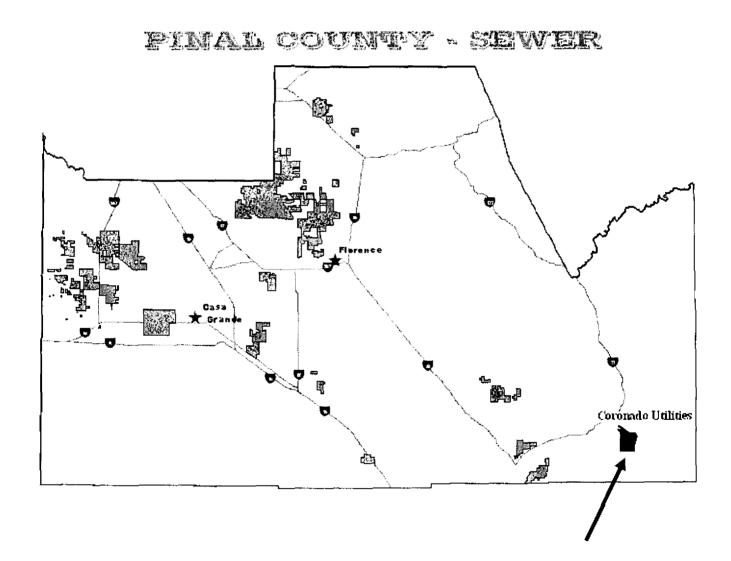
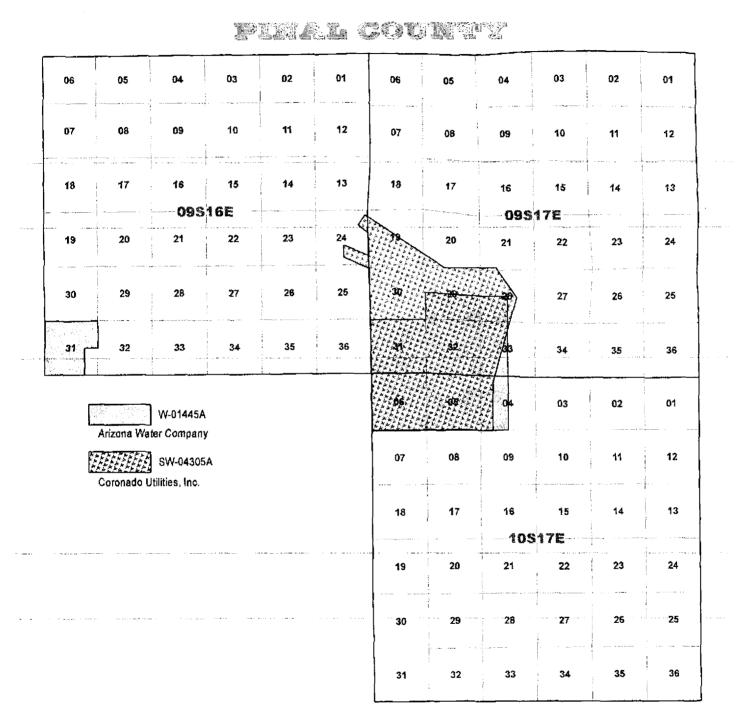


Figure 2



### B. DESCRIPTION OF THE WASTEWATER SYSTEM

The plant facilities were visited on October 29, 2009, by Katrin Stukov in the accompaniment of Tony Moreno, the utility onsite representative and the utility operators Dan Shanaman and Steven Chiquete.

The Company provides wastewater service to the San Manuel community using collection, treatment and disposal facilities. The wastewater system served approximately 1,300 customers during the test year of 2008.

The collection system consists of a combination of gravity and force mains and two lift stations. The operation of the San Manuel wastewater treatment facilities includes a Santec 350,000 gallons per day ("GPD") wastewater treatment plant ("WWTP") completed in 2007. Prior to that, wastewater from the community of San Manuel was treated at the former BHP Copper Company ("BHP") old WWTP (which has been abandoned and closed in November 2007). The new WWTP is constructed at the old WWTP site<sup>1</sup>. The new WWTP is an extended aeration, activated sludge process which incorporates de-nitrification in the secondary treatment process. The facility utilizes grit and solids removal, influent flow metering, flow equalization basins, sludge treatment and handling, disinfection using chlorination/de-chlorination, standby power, and ancillary laboratory and control buildings. The produced effluent is disposed via golf course irrigation at the San Manuel Golf Club, located approximately 3 miles from the WWTP.

Figure 3 provides a process schematic for the wastewater system and the plant facilities summary is tabulated below:

### Wastewater Treatment Facility

Type of Treatment	Modified extended aeration process with de-nitrification		
Design Capacity (gallons per day -"GPD")	350,000		
Solid Processing and Handling Facilities	Grit chamber, bar screen, roto-screen. Sludge digesting tank with scam pump and sludge drying beds		
Disinfection Equipment	Liquid Chlorination System & Chlorine Contact Tank		
Filtration Equipment	None		
Structures	Operations building, perimeter fence		
Others	Process and testing equipment; flow meters; pressure washer; a 150 kw backup generator; backhoe; utility truck		

<sup>&</sup>lt;sup>1</sup> The WWTP site is located at 88606 E. Magma Plant Rd. in San Manuel.

### Lift Stations

		Pumps			Wet Well	
#	Location	Quantity	Horsepower per pump (HP)	Capacity per pump (GPM)	Capacity (gallons)	Components
1	Rancho San Manuel Lift Station, Mobil Manor Ocotillo St.	2	4.5	480	2,114	Fence
2	Airport Lift Station <sup>2</sup> , Airport Rd. (Has been out of service from June 2008)	2	4.5	480	897	Fence
3	Effluent Lift Station, WWTP site	2	50	400	20,000	Flow meter

### Force Mains

Size	Location	Material	Length (in feet)
4-inch	Force Main from airport lift station (has been out of service from June 2008- see footnote #1)	PVC	3,600
4-inch	Force Main from Rancho San Manuel ("RSM") lift station to manhole at top of trailer park	PVC	820
8-inch	Effluent (reclaimed water) force main to golf course	HDPE	15,800

### Collection Mains

Size (in inches)	Material	Length (in feet)
6	Clay	44,973
8	Clay	35,068
10	Clay	6,275
12	Clay	2,350
15	Clay	10,485

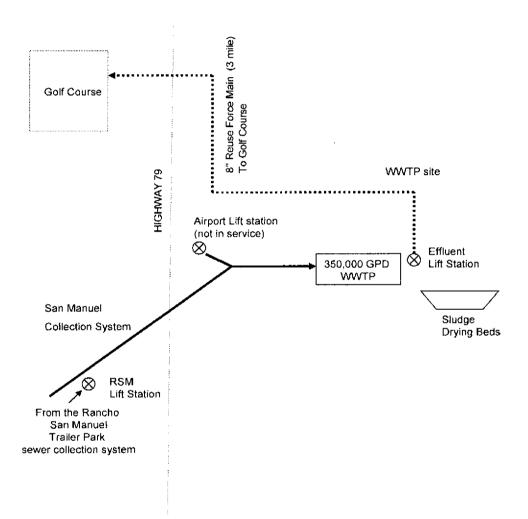
### Services

Size (in inches)	Material	Quantity	
4	Clay/PVC	1500	
8	Clay/PVC	20	

Manho		Cleanouts		
Type Quantity		Quantity		
Standard 314		5		

<sup>&</sup>lt;sup>2</sup> This lift station is for the Highland Trailer Park. The Company reported that the owner of the Highland Trailer Park is redeveloping the property, and disconnected his commercial sewer account in June 2008.

Figure 2 System Schematic



### C. WASTEWATER SYSTEM ANALYSIS

Figure 3 represents the monthly wastewater flows data provided by the Company for the test year ending December 31, 2008.

For the average daily flows, October 2008 experienced the highest flow of 250,000 GPD. For the peak day flows, August 2008 had the highest flow when 372,532 gallons were treated in one day. Based on the average day-peak month flow of 250,000 gallons, or 189 GPD per sewer lateral, the 350,000 GPD WWTP capacity is adequate to serve the present customer base and reasonable growth.

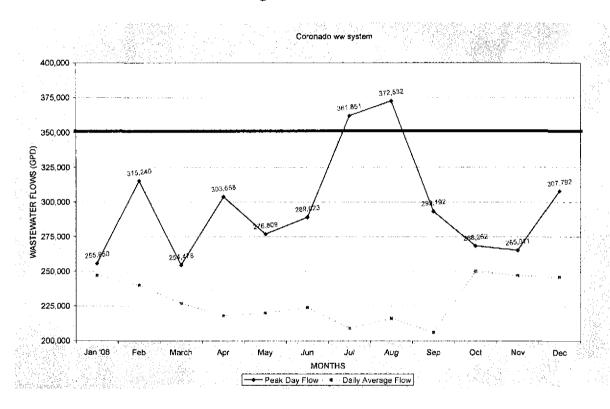


Figure 3 Wastewater Flows

### D. GROWTH

Based on customer data provided by the Company in its Annual Reports, limited growth is expected to occur in the area being served, it is projected that this system could have over 1,330 sewer connections by 2013. Figure 4 depicts actual growth from 2006<sup>3</sup> to 2008 and projects an estimated growth in the service area for the next five years using linear regression analysis.

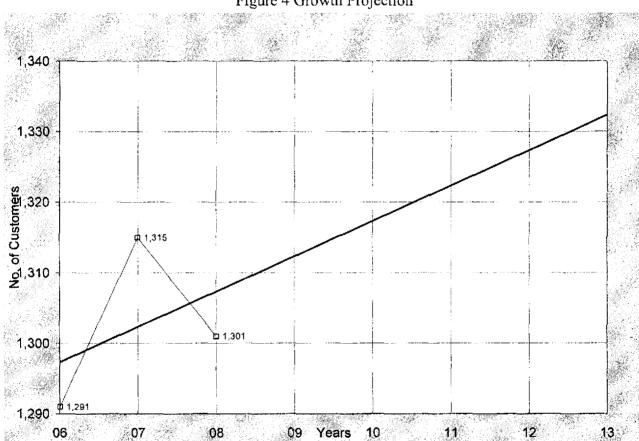


Figure 4 Growth Projection

### E. ADEQ COMPLIANCE

ADEQ regulates the wastewater system under ADEQ Wastewater Inventory Number 105607. Based on a Compliance Status Report, dated November 2, 2009, ADEQ has determined that this system is currently in compliance with its rules and regulations.

### F. ACC COMPLIANCE

A check with Utilities Division Compliance Section showed that there are currently no delinquent compliance items for the Company<sup>4</sup>.

<sup>&</sup>lt;sup>3</sup> 2006 Annual Report was the first Annual Report filed by the Company,

<sup>&</sup>lt;sup>4</sup> Per ACC Compliance status check dated October 27, 2009.

### G. DEPRECIATION RATES

Staff has developed typical and customary wastewater depreciation rates within a range of anticipated equipment life. In this proceeding, the Company proposed rates are similar to Staff's typical Wastewater Depreciation Rates except for Account 398 - Other Tangible Plant (may vary from 5% to 50%). Staff recommends that the Company adapt Staff's typical and customary depreciation rates as presented in Table A on a going- forward basis.

TABLE A
WASTEWATER DEPRECIATION RATES

NARUC Acct. No.	Depreciable Plant	Average Service Life (Years)	Annual Accrual Rate (%)
354	Structures & Improvements	30	3.33
355	Power Generation Equipment	20	5.00
360	Collection Sewers – Force	50	2.0
361	Collection Sewers- Gravity	50	2.0
362	Special Collecting Structures	50	2.0
363	Services to Customers	50	2.0
364	Flow Measuring Devices	10	10.0
365	Flow Measuring Installations	10	10.00
366	Reuse Services	50	2.00
367	Reuse Meters & Meter Installations	12	8.33
370	Receiving Wells	30	3.33
371	Pumping Equipment	8	12.50
374	Reuse Distribution Reservoirs	40	2.50
375	Reuse Transmission & Distribution System	40	2.50
380	Treatment & Disposal Equipment	20	5.0
381	Plant Sewers	20	5.0
382	Outfall Sewer Lines	30	3.33
389	Other Plant & Miscellaneous Equipment	15	6.67
390	Office Furniture & Equipment	15	6.67
390.1	Computers & Software	5	20.0
391	Transportation Equipment	5	20.0
392	Stores Equipment	25	4.0
393	Tools, Shop & Garage Equipment	20	5.0
394	Laboratory Equipment	10	10.0
395	Power Operated Equipment	20	5.0
396	Communication Equipment	10	10.0
397	Miscellaneous Equipment	10	10.0
398	Other Tangible Plant		

NOTE: Acct. 398, Other Tangible Plant may vary from 5% to 50%. The depreciation rate would be set in accordance with the specific capital items in this account.

### H. OTHER ISSUES

### 1. Service Lateral Installation Charges

The Company's current service lateral installation charges are At Cost, and the Company has not requested any changes, except for delineation of service lateral sizes. Staff has reviewed the proposed tariff and found it to be reasonable, except for inclusion of income tax. Therefore, Staff recommends approval of its Service Lateral Installation Charges labeled "Staff's Recommendations in Table B.

TABLE B
SERVICE LATERAL INSTALLATION CHARGES

Company Current Tariff	Company Requested Tariff		Staff's Recommendation	
	Service Line Size	Charge		
	4 inch	At Cost**		
Cost*	6 inch	At Cost**	All service laterals	At Cost***
	8 inch	At Cost**	1	
	10 inch	At Cost**		
	12 inch	At Cost**		
Note: (*) Cost to include	Note: (**)Cost includes parts,		Note: (***) Cost incl	udes parts,
parts, labor, overhead,	labor overhead, and all		labor, overhead, and all applicable	
and all applicable taxes,	applicable taxes, including		taxes.	
including income tax	income tax			